



EUROPEAN COMMISSION

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Roadmap for simplifying the CAP legal framework to reduce burden on farmers and national administrations

Building on the 2024 simplification of the Common Agricultural Policy (CAP) for the period 2023-2027 and drawing from the experience of two full years of implementation, the Commission is proposing a comprehensive set of actions aimed, on the one hand, at reducing the burden on farmers and national administrations, and on the other, at steering the policy along the pathway set out in its Vision for Agriculture and Food¹.

A package of amendments to the CAP Strategic Plans' basic legislation, adopted on 14 May 2025, delivers simplification of on-farm requirements, better recognition of diverse farming practices such as organic farming, streamlined support for small and medium-sized farms, measures to boost competitiveness, including enhanced access to financial tools, and increased Member States' flexibility in managing their CAP Strategic Plans.

Complementing this initiative, the Commission started or will soon start revision of the CAP secondary legislation bringing additional elements to the simplification package including for organic farming. To help Member States in making the best use of the CAP opportunities and flexibilities, the Commission will support implementation by national authorities including by organizing exchanges of best practices.

This roadmap outlines the main actions planned, their instruments and indicative timeline.

¹ Commission Communication '[A Vision for Agriculture and Food Shaping together an attractive farming and agri-food sector for future generations](#)', COM (2025) 75 final

Action	Instrument	Objective	Indicative timing
Simplification of the CAP basic acts	Amendments to the CAP Strategic Plan and Horizontal Regulations (Regulations (EU) 2021/2115 and (EU) 2021/2116)		Proposal adopted on 14 May 2025
Cross-cutting legislative simplification package of measures beyond the CAP	To be determined	Simplification in other policy areas than the CAP that affect farmers, the food and feed businesses and the related administrations	Q4 2025
Secondary legislation	Stock-taking exercise on the scope of possible simplification of the EU organic secondary legislation	Establish the legal acts/provisions which could be candidates for simplification	Q2 2025 onwards
	Amendment of a delegated act under the Horizontal Regulation concerning IACS quality assessment (Delegated Regulation (EU) 2022/1172)	Reduce the workload of farmers and administrations by limiting the Area Monitoring System quality assessment only to monitorable eligibility conditions	Q4 2025
	Amendment of a delegated act under the CAP Strategic Plan Regulation (Delegated Regulation (EU) 2023/370) extending deadline for submission of requests for amendment on transfers between the CAP funds	Facilitate uptake of the new possibilities and related financial decisions offered by the simplification package by extending the deadline for decisions on transfers between pillars	21 May 2025
	Amendment of a delegated act under the CAP Strategic Plan Regulation concerning hemp control rate (Delegated Regulation (EU) 2022/126)	Reduce control burden linked to checks of the eligibility of hemp to direct payments	Q3 2025
	Amendment of an implementing act under the Horizontal Regulation (Implementing Regulation (EU) 2022/1173) concerning obligation to record use of plant protection products (PPP) in the geospatial aid application	Reduce administrative burden generated by the obligation to report the use at parcel level of plant protection products for farms that voluntarily apply for CAP support to reduce use of PPP	Q4 2025
Clarifications and other supporting actions	Alignment of the process of examination of CSP amendments with the changes introduced by the simplification package	Support Member States in taking advantage of the new CAP flexibilities for simpler access to CAP aid by beneficiaries	Q3-Q4 2025
	Clarifications e.g. on the verification of reasonableness of costs and possibility to pay the farmers' risk management contribution		
	Support Member States in planning and implementation of the simplification package , including in expert groups and exchanges of best practices		